

## Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 IO-10 CIAE-00 DODE-00 PM-04 H-02 INR-07

L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06

EB-07 ACDA-05 TRSE-00 SAJ-01 STR-04 OMB-01 /087 W

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R 230859Z OCT 75

FM AMEMBASSY BONN

TO SECSTATE WASHDC 3813

INFO AMEMBASSY WARSAW

AMEMBASSY BELGRADE

AMEMBASSY BERLIN

USMISSION USBERLIN

USMISSION EC BRUSSELS

AMEMBASSY BUCHAREST

AMEMBASSY BUDAPEST

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMCONSUL MUNICH

USMISSION NATO BRUSSELS

AMEMBASSY PARIS

AMEMBASSY PRAGUE

AMEMBASSY SOFIA

C O N F I D E N T I A L SECTION 01 OF 03 BONN 17334

E.O. 11652: GDS

TAGS: PFOR, ETRD, GW, PL

SUBJECT: GENSCHER'S VISIT TO POLAND AND FUTURE  
DEVELOPMENTS

REF: BONN 16645 AND PREVIOUS

SUMMARY: GENSCHER SIGNED THE PENSION, CREDIT AND  
EMIGRATION AGREEMENTS. DESPITE MUCH SKEPTICISM ABOUT  
THE AGREEMENTS, PROSPECTS FOR RATIFICATION OF THE  
PENSION AGREEMENT ARE NOT BAD AS LONG AS POLAND FOLLOWS  
THROUGH AND SPEEDS UP EMIGRATION. THE OPPOSITION IS  
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HAVING TROUBLE DEFINING ITS POSITION AND MAY SPLIT, BUT

THE GOVERNMENT MUST SECURE AT LEAST ONE CDU LAND'S VOTE IN THE BUNDESRAT, WHICH IT HAS NOT DONE YET. THE CHRONIC IMBALANCE IN POLISH-GERMAN TRADE WILL RECEIVE INCREASED ATTENTION. END SUMMARY.

1. FOREIGN MINISTER GENSCHER'S VISIT TO WARSAW, OCTOBER 9-10, AND THE EMIGRATION, PENSION AND CREDIT AGREEMENTS HE SIGNED THERE SHOULD, IF THE POLES FOLLOW THROUGH WITH INCREASED EMIGRATION, HELP PLACE GERMAN-POLISH RELATIONS ON A BETTER FOOTING. THE FONOFF HERE TELLS US THAT THE FRG IS SATISFIED THAT ALL OPEN QUESTIONS RELATING TO THE AGREEMENTS ARE NOW CLOSED (SUCH AS FURTHER COMPENSATION FOR THE VICTIMS OF CONCENTRATION CAMPS). THE FONOFF HOPES THE POLES WILL SPEED UP THE ISSUANCE OF EXIT PERMITS FOR ETHNIC GERMANS SO THAT THE TROUBLE POTENTIAL OF THE BUNDESTAG AND BUNDESRAT DEBATES WILL BE LESSENER. ACCORDING TO THE FONOFF, THE POLES ASSURED GENSCHER THAT THEY WILL DO THIS.

2. THE FOCUS NOW SHIFTS TO THE BUNDESTAG AND BUNDESRAT, WHERE THE AGREEMENTS MUST BE DEBATED AND, IN THE CASE OF THE PENSION AGREEMENT, RATIFIED. HERE THE FONOFF IS REASONABLY CONFIDENT OF SUCCESS BUT IS CONCERNED ABOUT THE POSSIBILITY OF AN ACRIMONIOUS DEBATE. SO FAR THE AGREEMENTS HAVE POSED A BIGGER PROBLEM FOR THE CDU/CSU OPPOSITION THAN FOR THE GOVERNMENT. THE CSU AND ITS LEADER FRANZ JOSEF STRAUSS HAVE COME OUT UNANIMOUSLY AGAINST THE AGREEMENTS. TWO CDU DEPUTIES, FORMER FOREIGN MINISTER SCHROEDER AND VON WEIZSAEGER (WHO ACCOMPANIED KOHL TO MOSCOW) HAVE DECLARED THEIR SUPPORT FOR THE AGREEMENTS. THE PRESS REPORTS THAT THEY MAY CARRY ELEVEN OR TWELVE DEPUTIES WITH THEM, AMONG WHOM ARE NUMBERED BARZEL, ERHARD AND KIEP. CDU LEADER KOHL HAS NOT DECLARED HIMSELF EITHER WAY AND SEEMS TO BE DIRECTING HIS EFFORTS TOWARD ASSURING THAT THE AGREEMENTS DO NOT BECOME A DIVISIVE ISSUE IN THE OPPOSITION.

3. THE AGREEMENTS ARE TENTATIVELY SCHEDULED FOR A CONFIDENTIAL

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FIRST READING IN THE BUNDESRAT EARLY IN NOVEMBER, THEN IN THE BUNDESTAG IN LATE NOVEMBER. THEY THEN GO TO COMMITTEE WHERE THEY WILL BE DEBATED IN CLOSED SESSION THROUGH FEBRUARY. IF THERE ARE NO ADVERSE DEVELOPMENTS, THEY SHOULD BE REPORTED OUT FAVORABLY, VOTED ON AND APPROVED BY THE BUNDESTAG IN MARCH AND THEN, IN THE CASE OF THE PENSION AGREEMENT, GO TO THE BUNDESRAT IN APRIL. THE GOVERNMENT MUST SECURE

AN AFFIRMATIVE VOTE FROM ONE OF THE FIVE LAENDER WHICH  
ARE GOVERNED BY THE OPPOSITION. GENSCHER, HAVING  
WRITTEN OFF BAVARIA AND BADEN-WURTTENBERG, HAS PREDICTED  
THAT AT LEAST ONE OF THE THREE REMAINING LAENDER  
(SCHLESWIG-HOLSTEIN, RHEINLAND-PFALZ OR SAARLAND) WILL  
VOTE WITH THE GOVERNMENT. IT IS TOO EARLY TO TELL WHICH  
IF ANY OF THESE THREE WILL VOTE AFFIRMATIVELY, BUT THE  
EMBASSY BELIEVES THE GOVERNMENT'S PROSPECTS FOR RATI-  
FICATION ARE NOT BAD AS LONG AS POLAND COMES THROUGH AS  
PROMISED WITH INCREASED EMIGRATION.

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4. RATIFICATION IN APRIL WOULD PERMIT GIEREK TO VISIT THE FRG IN JUNE. THE FRG WANTS THE VISIT TO TAKE PLACE AS EARLY AFTER APRIL AS POSSIBLE IN ORDER TO AVOID GIEREK'S COMING IN THE MIDDLE OF THE ELECTION CAMPAIGN.

5. ACCORDING TO THE FONOFF, THE ATMOSPHERE OF GENSCHER'S VISIT WAS BUSINESSLIKE. THERE WAS LITTLE DISCUSSION OF THE AGREEMENTS WHICH WERE READY FOR SIGNATURE. GENSCHER  
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BROUGHT WITH HIM A LONG SHOPPING LIST OF BILATERAL ISSUES SUCH AS A NEW CHANCERY IN WARSAW, BETTER BUSINESS FACILITIES FOR GERMAN BUSINESSMEN, AND REUNIFICATION OF SPECIFIC DIVIDED FAMILIES. LITTLE PROGRESS WAS MADE ON THESE ISSUES.

6. ONE FEATURE OF THE VISIT WAS A LONG WRANGLE WITH THE POLES ON THE COMMUNIQUE. THE POLES PRESENTED A LONG TEXT WHICH REFERRED TO EVERY INTERNATIONAL ISSUE OF ANY NOTE, SUCH AS SOVIET DISARMAMENT PROPOSALS IN THE UN. THE FRG WANTED TO CONFINE THE COMMUNIQUE TO BILATERAL ISSUES. THE FRG LARGELY GOT ITS WAY SINCE REFERENCES TO BILATERAL MATTERS WERE DISCUSSED FIRST AND TIME RAN OUT BEFORE AGREEMENT COULD BE REACHED ON THE OTHER ISSUES WHICH THE POLES HAD PROPOSED.

7. THE GERMAN PRESS REACTED WITH SKEPTICISM TO THE RESULTS OF THE VISIT. TYPICAL WAS THE COMMENT OF THE FRANKFURTER ALLEGEMEINE (FAZ) WHICH NOTED THAT EMIGRATION OF ETHNIC GERMANS IS PROVIDED FOR ONLY IN A PROTOCOL. FAZ CONCLUDED THAT THIS ARRANGEMENT IS ACCEPTABLE, "IF WE COULD BE SURE OF ITS FULFILLMENT THIS TIME." THE STUTTGARTER NACHRICHTEN STRESSED THAT, "POLAND'S INTEGRITY WILL HENCEFORTH BE MEASURED BY THE NUMBER OF RESETTLERS." THE FRANKFURTER RUNDSCHAU SUMMED UP ITS REACTION AS, "IF WARSAW CANNOT KEEP ITS PROMISES THIS TIME, RELATIONS WITH BONN WILL SLIDE DOWN BELOW THE ZERO MARK."

8. IN L\*\*Z\*\*\*? \*E \*90\*\*\*\*

\*B\*\*\*\*\*E

\*\*O\*9\*\*\*P/\*B\*1BR\*6\*NWB \*X\*\*A\*I\*THH\* (IA\*YD\*\*\*2\*SV\*Z\*\*7\*\*E\*-\*4M

\*\*\*Z\*\*\*" 1A\*LC(K\*\*\*C\*\*D9\*\*J\*\*\*\*\*0\*\*6\*\*C \*\*L\*\*D\* M\*\*\*\*\* \*\*XIM\*\*?\*NMAFVVZCZ

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C O N F I D E N T I A L SECTION 03 OF 03 BONN 17334

B. BARTER OF POLISH COKING COAL FOR GERMAN MINING  
EQUIPMENT;

C. A SYNTHESIS-GAS PROJECT BY KRUPP IN POLAND  
(350 MILLION DM).

COMMENT: THE GERMAN GOVERNMENT WOULD LIKE TO CONVERT  
THE NEW POLISH AGREEMENTS FROM A LIABILITY INTO AN  
ASSET. THIS MAY BE DIFFICULT BECAUSE THE AGREEMENTS  
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HAVE GIVEN RISE TO MANY QUESTIONS, NOT THE LEAST OF  
WHICH CONCERNS WHAT WILL HAPPEN TO THE MANY ETHNIC  
GERMANS LEFT IN POLAND AFTER THE EMIGRATION OF THOSE  
COVERED IN THE PROTOCOL. HOWEVER, THE SPLIT THAT HAS

DEVELOPED IN THE CDU/CSU POSITION IS HELPING SCHMIDT.

THE DECISIVE FACTOR WILL BE POLISH PERFORMANCE. IF THE  
POLES PROCEED TO IMPLEMENT THE EMIGRATION AGREEMENT  
QUICKLY AND GENEROUSLY, SCHMIDT AND THE GOVERNMENT WILL  
BE ABLE TO CLAIM THAT THEY HAVE MADE A SUCCESSFUL  
BARGAIN. OTHERWISE, THE OPPOSITION WILL HAVE A GOOD  
ISSUE TO USE AGAINST THE GOVERNMENT NEXT YEAR.  
HILLENBRAND

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## Message Attributes

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**TAGS:** PFOR, ETRD, OVIP, GE, PL, (GENSCHER, HANS DIETRICH)  
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